Offer in Compromise Program

The New York State Offer in Compromise Program is designed to help financially distressed taxpayers who face overwhelming tax liabilities. This includes any liability administered by the Tax Department. Taxpayers accepted into the program may pay a reasonable amount as a compromise, satisfying the debt in full. While we carefully review and consider every offer in compromise, we do not accept all offers. While reviewing an offer, we may continue efforts to collect the debt.

If the fixed and final amount owed is more than $100,000 (not including interest and penalties), a New York State Supreme Court justice must approve the offer in compromise.

Who is eligible?
Generally, we may consider offers in compromise from the following taxpayers:
• individuals and businesses discharged from bankruptcy
• individuals and businesses that are insolvent (liabilities, including tax liabilities, exceed the fair market value of assets)
• individuals (not businesses) for whom paying the debt in full would cause undue economic hardship

To participate, taxpayers must have filed all required New York State tax returns.

The amount taxpayers propose as a compromise must be an amount we realistically expect we could collect within a reasonable period of time. It is based on the total value of assets and the amount we could expect to collect from anticipated future income. Otherwise, the amount proposed must be justified by information the taxpayer submits.

What is undue economic hardship?
Generally, undue economic hardship means that an individual taxpayer is unable to pay reasonable basic living expenses, which are those providing for the health, welfare, and production of income for their family. We use Internal Revenue Service (IRS) standards to help determine your allowable basic living expenses.

We consider other factors, including:
• age, employment status, and employment history
• inability to earn income because of long-term illness, medical condition, or disability
• obligations to dependents
• extraordinary circumstances, such as special educational expenses, medical catastrophe, or natural disaster
• inability to borrow against or liquidate assets due to hardship

Undue economic hardship does not include an inability to maintain an affluent or luxurious lifestyle.

What forms do taxpayers need?
• Form DTF-4.1, Offer in Compromise (For Fixed and Final Liability), or Form DTF-4, Offer in Compromise (For Liabilities Not Fixed and Final and Subject to Administrative Review)
• Form DTF-5, Statement of Financial Condition and Other Information, including copies of:
  • the last three federal income tax returns
  • a credit report less than 30 days old
  • the last 12 months of statements from a bank or financial institution

• Individuals seeking relief based on undue economic hardship must include a statement explaining why paying the full amount would cause undue economic hardship. Include any supporting documents.

Send the forms, and any required statements and documents, to:

NYS TAX DEPARTMENT
CED OFFER IN COMPROMISE UNIT
W A HARRIMAN CAMPUS
ALBANY NY 12227-5100

We will send confirmation when we receive the documentation. If all required statements and documents are not included, we will notify the taxpayer that the application is not complete. If the missing material does not arrive within a specified time, we will not process the application.

May a taxpayer withdraw an offer in compromise?
A taxpayer or representative may withdraw an offer any time before our final decision. If we request information and it does not arrive within a reasonable amount of time, we will consider the offer as withdrawn.

If we accept the offer in compromise:
If we accept the offer, we will provide a written notification detailing the terms and conditions, including:
• Taxpayers agree to remain fully compliant with all Tax Law requirements, including filing returns and paying tax when required, for the next five years.
• If there are any tax refunds, offsets, credits, or funds payable to taxpayers that are available to New York State (for example, lottery offsets and unclaimed funds), for periods before and including the calendar year in which we accepted the offer, we will apply them to the original outstanding liability. If there is any excess, we will refund it to the taxpayer.
• Taxpayers agree to forfeit any current capital loss or net operating loss credits taken on any future New York State tax returns.

If we do not accept the offer in compromise:
If we do not accept the offer, we will notify the taxpayer or authorized representative in writing. Examples of reasons for not to accept an offer include, but are not limited to:
• The taxpayer does not meet the requirements of New York State Tax Law.
• The taxpayer submitted false or misleading information.
• The taxpayer failed to make a full financial disclosure.
• There is evidence that after the taxpayer learned of the liability, some of the taxpayer’s assets were transferred.
• The taxpayer shows lack of a good faith effort to repay the liability.
• The liability directly relates to a crime for which the taxpayer pleaded or was found guilty.
What if a taxpayer can't fulfill the offer?
If a taxpayer fails to meet all the terms and conditions of the offer in compromise, the offer is in default. We will give the taxpayer a chance to remedy the default. If the taxpayer fails to do so, we will revoke the offer and reinstate the original liability, including all interest and penalties, minus any payments made.

What if two taxpayers have joint income tax liabilities?
If two taxpayers have joint income tax liabilities, each may make an offer together on one DTF 4.1 or DTF-4, or each may make a separate offer. If we accept only one of the two offers, once that taxpayer pays we forgive further payment only for that taxpayer. The other taxpayer continues to be liable for the remaining balance and subject to collection.

What if a taxpayer owes trust taxes?
Trust taxes currently include only withholding tax and sales tax. We normally do not accept offers for less than the amount of the trust tax owed (not including penalties and interest). However, taxpayers wishing to make such an offer should include a statement of the reasons, along with any supporting documents. We will consider whether the business is still in operation, whether the trust taxes were actually collected, and determine if the offer is in the best interest of all parties concerned.

What if a taxpayer is assessed as a responsible person?
A taxpayer assessed as a responsible person liable for collecting and paying trust taxes for a business may make an offer in compromise for their liabilities, separate from the business. Any or all of the responsible persons may make an individual offer, and we will make a separate determination for each.

If we accept a responsible person’s offer, their payments reduce the business’s liability by that same amount. However, after they have made full payment, the liability of the business and of any other responsible persons remains open and collectible, reduced by the amount of the payments already made.

If a business applies for an offer in compromise and the responsible person does not apply individually, our accepting the business’s offer has no effect on a responsible person’s liability, other than reducing their liability by the amount paid by the business.

What if a taxpayer also makes an offer to the IRS?
New York State’s program operates independently from similar programs offered by the IRS, and the guidelines for accepting offers may differ. However, when applying for the state program, as part of the application a taxpayer may include a copy of the collection information statement given to the IRS.

Law summaries for offers in compromise

Liabilities fixed and final (Tax Law section 171.15th)
Further administrative and judicial review is not available for liabilities under this subdivision. We may consider offers from taxpayers that were discharged from bankruptcy, that are insolvent, or (for individual taxpayers only) for whom collection in full would cause undue economic hardship. Use Form DTF-4.1, Offer in Compromise (For Fixed and Final Liability).

Liabilities still subject to administrative review (Tax Law section 171.18th-a)
In addition to the grounds considered in section 171.15th, we may consider an offer if there is doubt about the taxpayer’s liability for the taxes due. Use Form DTF-4, Offer in Compromise (For Liabilities Not Fixed and Subject to Administrative Review).

Certain joint personal income tax liabilities (Tax Law section 171.18th-d)
To make an offer under this subdivision, taxpayers must have a liability on a previously-filed joint income tax return. They must also, at the time of the offer, be separated from their spouse under a decree of divorce or separate maintenance, or a written separation agreement, or a judicial decree of separation, or living apart and not considered married under Internal Revenue Code section 7703(b). Also, collecting a spouse’s share of the liability from a taxpayer (within a reasonable period) would impose substantial economic hardship on the taxpayer. Use Form DTF 4.2, Compromise of Spousal Share of Liability on Joint Tax Return.

More information
This publication is intended only as an overview of the offer in compromise process. For specific details, see 20 NYCRR Parts 5000 and 5005 Compromises regulations.

For questions, call (518) 591-5000. For forms and more information, see www.tax.ny.gov. Also, you can view all your unpaid liabilities on your Online Services account. If you do not have an Online Services account, you can visit www.tax.ny.gov and create one.